

Message Text

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ACTION IO-14

INFO OCT-01 EUR-12 ISO-00 AF-10 ARA-14 EA-12 NEA-11
AGRE-00 AID-05 EB-08 ICA-20 COME-00 TRSE-00
CIAE-00 INR-10 NSAE-00 L-03 FRB-01 OMB-01 ITC-01
SP-02 LAB-04 OIC-02 SIL-01 STR-07 CEA-01 CAB-05
DODE-00 DOTE-00 FAA-00 HEW-06 OES-07 NSF-02 CEQ-01
ABF-01 /162 W

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FM USMISSION GENEVA

TO SECSTATE WASHDC 0300

INFO AMEMBASSY PARIS

AMEMBASSY ROME

UNCLAS SECTION 01 OF 02 GENEVA 08338

PARIS FOR UNESCO; ROME FOR FODAG

E.O. 11652: N/A

TAGS: AORG, WHO

SUBJ: GENEVA GROUP: WHO ALTERNATIVE STANDARD ANALYTICAL
FRAMEWORK FOR OVERALL BUDGETARY ANALYSIS OF THE
PROGRAM BUDGET OF THE WORLD HEALTH ORGANIZATION

1. SEPTTEL REVIEWS THIS SUBJECT, RECOMMENDS APPROACH
TO BE TAKEN AND REQUESTS THE DEPARTMENT'S CONCURRENCE.
CHECKLIST THE MISSION HAS DEVELOPED OF ITEMS CONCERNING
THE WHO FORMAT ON WHICH CLARIFICATION SHOULD BE SOUGHT
IN THE GENEVA GROUP MEETING WITH FURTH FOLLOWS:

A. THE WHO PROPOSAL APPEARS TO PROVIDE MOST
OF THE REQUIRED INFORMATION. THE ONE EXCEPTION IS
THAT WHILE THERE IS NO LISTING OF HIGH AND LOW
PRIORITIES, FURTH POINTED OUT IN HIS DECEMBER 9
MEETING WITH THE GENEVA GROUP THAT WHO REGARDS THIS AS
A RESPONSIBILITY FOR MEMBER GOVERNMENTS, AND NOT
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PROPERLY WITHIN THE PROVINCE OF THE SECRETARIAT.

B. CERTAIN INFORMATION IS NOT SPECIFICALLY
REFERRED TO IN THE WHO PROPOSAL. IT IS ASSUMED THAT
IS SO BECAUSE SUCH DATA ARE COVERED IN OTHER PLACES.
FOR INSTANCE, THERE IS NO DETAIL TO SUPPORT THE COST
INCREASES OF COUNTERPROPOSAL STEP 4 NOR INFLATION AND

CURRENCY ADJUSTMENTS OF STEP 5. HOWEVER, THE CHECK-POINTS INCLUDE REFERENCES TO INTRODUCTION, EXPLANATORY NOTES, AND UN STANDARD BUDGETARY TABLE. (ACC CONFERENCE ROOM PAPER NO. 1 OF 22 MARCH 1978, DRAFT STATEMENT BY THE ACC ON CO-ORDINATION OF PROGRAMS AND POLICY OBJECTIVES IN THE UN SYSTEM, INDICATES THAT THE INTRODUCTION SHOULD EXPLAIN IN GENERAL TERMS THE EFFECT OF INFLATION AND OTHER COST FACTORS, INTER ALIA, AND THE EXPLANATORY NOTES SHOULD EXPLAIN QUOTE THE ASSUMPTIONS MADE IN CALCULATING COST CHANGES AND SHOW HOW COST INCREASES DUE TO INFLATION HAVE BEEN CALCULATED AT MAIN CENTRES OF OPERATION...AND ASSUMPTIONS MADE AS TO THE EXCHANGE RATES BETWEEN THE CURRENCY IN WHICH THE BUDGET IS EXPRESSED AND THE MAIN CURRENCIES IN WHICH IT IS SPENT UNQUOTE.) IT SHOULD BE CLARIFIED THAT THE INFORMATION REQUESTED IN ANNEX E, POINTS 1 THROUGH 6, ANNEX F, AND THE LAPSE FACTOR REFERRED TO IN ANNEX D AND G OF THE SAFPBA WILL BE PROVIDED IN THE BUDGET DOCUMENT OR IN STEPS 4, 5, 8, 9 OR 10 OF THE COUNTERPROPOSAL.

C. SOME SPECIFIC COMMENTS ON THE COUNTERPROPOSAL SHOULD BE MADE: STEP 2 AND COLUMN C THEREOF WOULD BE BETTER TITLED TOTAL PROGRAM GROWTH WITHIN BUDGET LEVEL (SAFPBA USED THE TERM REAL PROGRAM GROWTH AND THE RESOLUTION ESTABLISHING THE 2 PERCENT LEVEL FOR 1980-81 UNCLASSIFIED

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USES THE TERM REAL ANNUAL GROWTH. THE TERM HAS CONFLICTING MEANINGS IN THESE TWO USAGES. REAL GROWTH ORDINARILY, AND AS USED IN SAFPBA, INCLUDES FUNDS MADE AVAILABLE BY REPROGRAMMING. AS USED IN THE 1980-81 RESOLUTION, HOWEVER, IT IS UNDERSTOOD TO RELATE ONLY TO NEW GROWTH SO THAT WHEN FUNDS MADE AVAILABLE FROM TERMINATING OR DECREASING PROGRAMS ARE ADDED, THE TOTAL GROWTH WILL BE MORE THAN 2 PERCENT. THE USAGE OF THE 1980-81 RESOLUTION CAN BE A VERY CONFUSING PRECEDENT. HOWEVER, RATHER THAN ARGUE SEMANTICS, A NEW TERM MIGHT BE EMPLOYED.) COLUMN C OF STEP 2, TOTAL PROGRAM GROWTH, SHOULD BE A PLUS REPEAT PLUS B. STEPS 9 AND 10 RELATE TO EXCHANGE RATES. THE COUNTER-PROPOSAL IN ITS PRESENT FORM REFERS ONLY TO SWISS FRANC. WHO USES OTHER CURRENCIES AND THIS INFORMATION SHOULD BE GIVEN FOR ALL SIGNIFICANT CURRENCIES, INCLUDING THE AMOUNTS USED IN EACH CURRENCY. IT WOULD BE APPROPRIATE TO REITERATE THE NEED FOR POST FACTO ACCOUNTING FOR GAINS OR LOSSES ON EXCHANGE, BOTH FISCAL AND BUDGETARY.

D. THERE ARE SOME SECONDARY COMMENTS THAT

MIGHT BE MADE: STEP 5 IS PART OF STEP 4, AND IT
WOULD SEEM LOGICAL TO REVERSE THEIR SEQUENCE. IN THE
SAME SENSE, IT WOULD SEEM MORE COHERENT TO RENUMBER
STEPS 9 AND 10 OF THE COUNTERPROPOSAL AS A AND B
OF THE PRESENT STEP 5. STEPS 5 AND 8 ARE TWO DIFFERENT
APPROACHES TO CALCULATING COSTS DUE TO INFLATION; IT
IS PRESUMED THAT STEP 8 IS USED FOR SOME OBJECT
CODES AND THAT THEREFORE THE MATHEMATICAL CALCULATION
OF STEP 5 IS MORE INVOLVED THAN WOULD APPEAR FROM THE
PRESENT FORMAT OF THE COUNTERPROPOSAL; IT IS EXPECTED
THAT CLARIFICATION WILL BE FORTHCOMING. CLARIFICATION
MAY ALSO BE SOUGHT ON STEP 15 AS FOLLOWS: ITEM 2
PRESUMABLY IS COLUMN C OF STEP 1; ITEM 3 IS COLUMN

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B OF STEP 2 BUT CARE SHOULD BE TAKEN TO INSURE THAT
NON-PROGRAM NON-RECURRING ITEMS ARE INCLUDED; ITEM 4 IS
COLUMN C OF STEP 4; BUT THE INTENT OF ITEM 5 IS AMBIGUOUS.
VANDEN HEUVEL

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